The structure of a 33-protein, 1.5-MDa RNA polymerase II preinitiation complex (PIC) was determined by cryo-EM and image processing at a resolution of 6–11 Å. Atomic structures of over 50% of the mass were fitted into the electron density map in a manner consistent with protein–protein cross-links previously identified by mass spectrometry. The resulting model of the PIC confirmed the main conclusions from previous cryo-EM at lower resolution, including the association of promoter DNA only with general transcription factors and not with the polymerase. Electron density due to DNA was identifiable by the grooves of the double helix and exhibited sharp bends at points downstream of the TATA box, with an important consequence: The DNA at the downstream end coincides with the DNA in a transcribing polymerase. The structure of the PIC is therefore conducive to promoter melting, start-site scanning, and the initiation of transcription.

Five general transcription factors (GTFs), termed TFIIB, -D, -E, -F, and -H, are required for the initiation of RNA polymerase II (pol II) transcription. The GTFs can be assembled with pol II and promoter DNA in a preinitiation complex (PIC) capable of efficient conversion to a transcribing complex (0.1–0.3 transcripts per template). Cryo-EM of the PIC at a resolution of 15–20 Å revealed a bipartite structure, with a P-lobe containing pol II and a G-lobe containing most of the mass of the GTFs (1). A cylinder of electron density, attributed to promoter DNA, was in contact only with GTFs and not with pol II. This architecture was consistent with the pathway of assembly of the PIC, beginning with a complex of promoter DNA and all but one of the GTFs, to which a complex of pol II and the remaining GTF was added (2).

A combination of chemical cross-linking and mass spectrometry was used to locate the subunits of the GTFs in the low-resolution cryo-EM electron density map of the PIC. TFIIB was in proximity to promoter DNA at the upstream end of the pol II active center cleft, whereas Ssl2, a subunit of TFIIE, was in apparent contact with promoter DNA at the downstream end of the cleft. TFIIB bridges between pol II and promoter DNA, whereas Ssl2 is a DNA helicase, responsible for unwinding promoter DNA. The association of promoter DNA with the GTFs and not with pol II may be viewed as a fundamental principle of the PIC. Double-stranded DNA is straight and relatively rigid, whereas DNA would need to bend by about 90° to bind in the pol II active center cleft. The GTFs assemble on the double-stranded DNA, position it above the active center, and unwind the DNA. The resulting single-stranded region is flexible and can bend and bind in the pol II cleft.

Cryo-EM of the PIC with state-of-the-art instrumentation has resulted in an electron density map at higher resolution. The improved map has confirmed and extended the previous findings and conclusions.

Results

Cryo-EM and 3D Reconstruction. A PIC was formed as described (2) on an 86-bp fragment of HIS4 promoter DNA fragment, with pol II, GTFs (TFIIB, TFIIF, TBP, TFIIE, TFIIF, and holo-TFIH), TFIIS, and with the addition of Sub1 (yeast homolog of PC4, which stimulates the initiation of transcription) (3, 4). The PIC was sedimented in a glycerol gradient in the presence of a non-hydrolyzable analog of ATP. Peak gradient fractions contained equimolar amounts of all transcription factors and a dimer of Sub1 (5). Cryo-EM was performed with a Titan Krios (FEI), equipped with a K2 Summit direct electron detector (Gatan). Approximately 74,000 images of PIC particles were aligned and clustered with the SPARX EM image processing package (6) and the resulting class averages were used for ab initio calculation of an initial PIC map at about 25-Å resolution (Fig. S1). The map showed a clear division in two parts, termed G-lobe and P-lobe (Fig. 1), as previously observed (1). A crystallographic model of a pol II–TFIIB–TBP–TATA DNA fragment (7, 8) with TFIIF (9) was docked to the P-lobe. The B-finger and B-linker of TFIIF (8, 10) were not resolved in the map. There was a close correspondence of secondary structural features of pol II, of the shapes of the GTFs, and of the DNA double helix to the map. The close fit of the crystallographic model to the P-lobe portion validated the initial map as a starting point for more detailed analysis of the PIC structure.

Focused image classification with SPARX revealed three forms of the PIC (Fig. S2). Forms 1 and 2, accounting for about 20% and 10% of the images, respectively, showed well-ordered P- and G-lobes, but differed in the position of the G-lobe. In the remaining 70% of the images, the G-lobe was variable in structure or location. Further image alignment and classification with the RELION EM image processing package (11) identified about 7,000 images that matched the form with the best resolution and with pol II and promoter DNA in well-ordered contacts.

Significance

RNA polymerase II, the enzyme responsible for all mRNA synthesis in eukaryotes, requires a set of general transcription factors (GTFs) for the initiation of transcription. A complex of the polymerase and GTFs, with a mass of 1.5 MDa, was previously isolated and shown to be stable, homogeneous, and active in transcription. A cryo-electron microscope structure of the complex at a resolution of 6–11 Å reported here explains the requirement for the GTFs and elucidates their roles. The GTFs recognize the region of the gene responsible for initiation and deliver it to the polymerase active center in a form amenable to transcription.
Fig. 1. Cryo-EM structure of the PIC. Side view (Left) and front view (Right) of the cryo-EM electron density map (gray, space-filling) are shown. A crystallographic model of a pol II (all light blue), except Rpb4/7 subunits pink–TBP (green)–TFII–B (red)–TATA box complex and crystal structures of TFIIA (cyan) and TFIIIs (green) were fitted to the map. Atomic models of the Tfg1–Tfg2 dimerization domain (Tfg1 blue; Tfg2 magenta), the WH domain of Tfg2 (navy blue), WH domains of Tfa2 (magenta), the WH domain of Tfa1 (purple), the zinc ribbon domain of Tfb1 (navy blue), Rad3 (green), Ssl2 (N-Ssl2 orange red; C-Ssl2 dark purple), and Tfb2–Tfb5 (dark red) were placed on the basis of protein–protein cross-linking. Volumes assigned on the basis of fitting the atomic models and results of cross-linking are colored according to the code at the lower left.

were used to refine a map of form 1 to an overall resolution of about 11 Å (Fig.1). This map is described in detail below, and differences from a map of form 2, calculated from about 4,000 images, are discussed as well. The structure of the P-lobe was more consistent throughout the dataset than that of the G-lobe, and a map of the P-lobe at a resolution of about 6 Å was obtained by masking the G-lobe and refinement from subset of about 37,000 images. The only significant difference between the EM map and the crystallographic model of a pol II–TFII–B–TBP–TATA DNA complex (7, 8) with TFIIA (9) was a rotation of about 20° of the pol II subunits Rpb4 and Rpb7 (Fig. S3).

Model Building of the PIC. Placing proteins in the G-lobe region of the EM map of form 1 was guided by previous results of chemical cross-linking and mass spectrometry (1, 12). Cross-links were related to the electron density as described (1). Briefly, 12 peaks of highest electron density at least 45 Å apart in the map were identified in the G-lobe. The two subunits of TFIIE (Tfα1 and Tfα2) and six subunits of TFIIH (Tβ1, Tβ2, Tβ4, Tβ5, Ss11, and Ss12) were divided into 12 globular domains, based on the results of cross-linking and homology to crystal structures. All possible placements of the globular domains at the 12 peaks of electron density in the map were evaluated with respect to the pattern of cross-links, and a single best-fitting model was obtained (Fig. S4). This coarse-grained model is very similar in the arrangement of subunits to that in our previous analysis (1), differing primarily by a translation of about 15 Å in the locations of TFIIH subunits, due to a shift in the location of electron density due to TFIIH (Fig. S5).

A crystallographic model of DNA bound to XPB, a human homolog of Ss12 (13), was a good match to EM density (Fig. 2 A and B). The best fit was found by moving the XBP model along the DNA, retaining the association with the minor groove, characteristic of this family of helicases (14). The crystal structure of human XPD, a human homolog of Rad3 (15), was a good match to EM density in the location identified by cross-linking for Rad3 (Fig. 2 C and D). Manual fitting of the crystal structure was optimized by rigid-body refinement. The resulting model explains why residues K95 and K731 of Rad3 (colored cyan in Fig. 2 C and D) both form cross-links to the core subunits of TFIIH (1, 16). Although Rad3 was in close proximity to TFIIIE, there was little or no contact between them (Fig. 2 C and D). EM density bridging between Rad3 and Tfα1 may be due to Tfβ3, which interacts with the ARCH domain of Rad3 (17); EM density adjacent to the ARCH domain is indicated by a dashed circle in Fig. 2D. The crystal structure of Tfβ2–Tfβ5 (18) was docked into a corresponding density adjacent to the C-terminal half of Ss12. The fit explained why K721 of Ss12 could be cross-linked to K60 of Tfβ5 (Fig. 2B) (1, 16).

Path of DNA in the PIC. Rod-like EM density was identifiable as DNA on the basis of both the diameter and apparent grooves of the double helix (Fig. 2 A and B). The density extends from about 15 bp upstream of the bend at the TATA box to about 55 bp of DNA downstream (from ~75 to ~5 relative to the transcription start site at +1). There are four notable features of the path of the DNA (Figs. 2 and 3). First, there is no contact of the DNA with pol II (see especially Fig. 3A, front view). Second, the DNA is suspended above the pol II cleft, bound by TBP, TFII–B, TFIIA, and Tfα2 at the upstream end and by Ssl2 at the downstream end; it is free in between. Third, the DNA downstream of the TATA box is bent, best modeled by three segments of B-form double helix (Fig. S4). Finally, the segment of double helix bound to Ss12, about 45 bp downstream of the TATA box, is in the position and orientation of DNA entering a pol II transcribing complex (Fig. 3B, showing straight B-form DNA added at the downstream end of the transcribing complex).

Refinement of the P-lobe. The 6-Å map of the P-lobe contained pol II, TFII–B, TFIIA, TBP, and TFII–B, and part of TFIIIE. About 20 bp of DNA upstream of the TATA box and about 30 bp downstream are also present (Fig. 4). DNA density becomes partially disordered after the first bend beyond the TATA box in the DNA of the complete PIC. Structures of the Tfg1–Tfg2 dimerization domain and the Tfg2 winged helix (WH) domain (19, 20) could be fit to the EM density and their positions optimized by rigid body refinement (Fig. 4). The WH domains of TFIIIE [Tfα2 WH1 (residues 125–184), WH2 (residues 185–247), and Tfα1 WH (residues 12–95)] were placed in the EM density on the basis of the cross-linking and protein–DNA mapping studies (dashed lines in Fig. 4B). The fitting of the two WH domains of Tfα2 was also constrained by the short linker between them. Density adjacent to the Tfα1–Tfα2 dimerization domain but not accounted for by the WH domains was attributed to the C-terminal helix of Tfα2 (residues 251–267, labeled C-Tfα2 in Fig. 4B), near the DNA at about position ~40, and to the zinc ribbon domain of Tfα1, near Rpb4/7.

Discussion. The model from cryo-EM of the PIC at a resolution of 6–11 Å confirms the main conclusions of the previous study at a resolution of 15–20 Å (1). The PIC is divided into a P-lobe and G-lobe; the promoter DNA is not in contact with pol II, but rather is associated with GTFs, including the helicase for unwinding the DNA; and the GTFs thereby deliver promoter DNA to pol II in an unwound form suitable for binding in the active center and transcription. The model extends the previous results by the placement of near-atomic structures of more than 50% of the protein mass of the PIC and by definitive localization of the promoter DNA. The model satisfied 87 of 90 high-significance cross-links (Cα–Cα distances less than 40 Å, the span of the cross-linking reagent). Two of the remaining three cross-links, between Rpb6 and the Tfg1–Tfg2 dimerization domain, were only slightly aberrant (Cα–Cα distances on average 49 Å) and were likely due to flexibility of the regions involved. The remaining cross-link, at a Cα–Cα distance of 60 Å, was likely...
misassigned (consistent with the 1.5% false-positive rate of the cross-linking analysis).

Nine of the 33 proteins of the PIC are not modeled or assigned. Four core subunits of TFIIH in the G-lobe (Tfb1, the N-terminal part of Tfb2, Tfb4, and Ssl1), which amount to about 10% of the total mass of the PIC, are not modeled into corresponding EM densities. Five subunits (Ccl1, Kin28, Tfb3 of TFIIK, Tfg3 of TFIIF, and Sub1), which amount to another about 10% of the total mass of the PIC, lacked corresponding densities. A density between Rad3 and Tfa1 may be attributed to TFIIA

Fig. 3. Path of promoter DNA in the PIC. (A) Views of DNA path, with green cylinders representing straight B-form DNA segments superimposed. Proteins contacting the DNA are shown: TFIIA (cyan), TBP (green), TFIIIC (red), Ssil (N-Ssil orange red; C-Ssil dark purple), WH domains of Tfa1 (pink) and Tfg2 (navy blue). (B) Pol II in the crystal structure of a transcribing complex (40) is aligned with pol II in the PIC, the DNA of the transcribing complex (magenta) is extended at the downstream end with straight B-form DNA, and the DNA of the PIC with all associated proteins is shown as in Fig. 1.
Promoter DNA is bound to GTFs at the upstream end of the PIC and to Ssl2 at the downstream end, but free of protein contacts in the middle. DNA translocation by Ssl2 may therefore lead to promoter melting in the middle (21, 22). The DNA-binding sites at the upstream and downstream ends are misaligned, so for simultaneous binding to both sites the DNA must bend. It seems to do so sharply in the middle, rather than follow a smoothly curved path. The position of the bend corresponds to the location of initial promoter melting (Fig. 4C), but whether the bend contributes in some manner to melting remains to be determined. An important consequence of the bend is alignment of the DNA path at the downstream end of the PIC with that in a transcribing complex (Fig. 3B). The DNA is oriented for delivery to the active center and for the transition from a closed to open promoter complex (Fig. 5). Moreover, biochemical studies have shown a requirement for TFIIH activity even after conversion from the closed to open promoter complex (23, 24), and real-time observations of single PICs have demonstrated DNA translocation and duplex melting for dozens of base pairs following the initiation of transcription (25). Such continuation of TFIIH helicase activity can only occur if the paths of DNA in the PIC and in a transcribing complex coincide.

The lower resolution of the electron density map for the G-lobe than for the P-lobe may be attributed to conformational flexibility of TFIIH and variability of its contact with the P-lobe. Alternative conformations of the G-lobe occur in form 2 of the PIC reported here (Fig. S2), as well as in about 70% of the images, in which TFIIH is partially disordered, and in a form of the PIC reported previously (1). Conformational changes in TFIIH between forms 1 and 2, along with a rotation of more than 30° about the axis of the DNA helix, result in repositioning of Rad3, which moves by about 50 Å, from near Rpb4/Rpb7 in form 1 to near Tfa2 in form 2. Changes in the Tfb2-Tfb5 region cannot be explained by the 30° rotation, and an additional rotational adjustment relative to the other subunits of TFIIH is needed. Salient features of the PIC model are nevertheless conserved between all forms. Promoter DNA is associated only with GTFs and not with pol II in all cases. Protein–DNA contacts are also the same.

Forms 1 and 2 also differ in the point of contact of Rad3 with TFIIIE. In form 1, the ARCH domain of Rad3 interacts with the Tfb3 subunit of TFIIK (17), which binds the Tfa1 subunit of TFIIE (Fig. 3D). whereas in form 2, Rad3 contacts the WH2 domain of Tfa2 directly (Fig. S2). The proximity of Rad3 to the WH domains of Tfa2 in form 2 is consistent with a number of cross-links between them, all of which were obtained with a PIC lacking TFIIK (1). It is noteworthy that some cross-links of high significance between TFIIH and Tfa2 obtained with PIC lacking TFIIK cannot be explained by form 1 or form 2 (for example, a cross-link between K268 of Tfb1 and K194 of Tfa2) but may be satisfied by the form of the PIC reported previously (1), in which TFIIH more closely resembles the PIC reported previously (1). Conformational changes in TFIIH between forms 1 and 2, along with a rotation of more than 30° about the axis of the DNA helix, result in repositioning of Rad3, which moves by about 50 Å, from near Rpb4/Rpb7 in form 1 to near Tfa2 in form 2. Changes in the Tfb2-Tfb5 region cannot be explained by the 30° rotation, and an additional rotational adjustment relative to the other subunits of TFIIH is needed. Salient features of the PIC model are nevertheless conserved between all forms. Promoter DNA is associated only with GTFs and not with pol II in all cases. Protein–DNA contacts are also the same.

Variability in the position of Ssl2 between the multiple forms likely explains decreased order of DNA after the bend at position −33 in the 6-Å map of the P-lobe and is clearly apparent in P-lobe subvolumes identified by clustering and in P-lobe 3D variability maps (Fig. S6). TFIIH is so flexible that the location of Ssl2 is only constrained when in contact with DNA, and the DNA is evidently sufficiently flexible that it too requires the constraint of protein binding for density to be observed past position −33. The flexibility of TFIIH and lack of density due to Ssl2 in 70% of particles may represent a deficiency of our PIC, perhaps accounting for the transcriptional efficiency of ~30%. Alternatively, flexibility may be an important attribute, contributing to the formation or function of the PIC.

Fig. 4. Refined structure of the P-lobe, with DNA and associated GTFs. Models and color code as in Fig. 1. (A) Front view. (B) Zoomed view of upstream end showing GTF–DNA interactions. Red and blue dashed lines indicate protein-protein interactions obtained with cross-linking and mass spectrometry (1) and Fe-BABE (39), respectively. (C) Schematic diagram of protein–DNA interactions suggested by the model. Positions in the DNA are numbered as in Fig. 2. Transcription bubble formed upon initial promoter melting is indicated by a dashed box. TSS at +1 is indicated by black arrow.

A

B

C

a part of Tfb3 as mentioned above. The other unassigned regions are only partially ordered, such as the C-terminal region of the Tfg1 subunit of TFIIIF and the C-terminal half of the Tfa1 subunit of TFIIIE, which amount to about 30% of the total mass of the PIC.
Finally, it may be noted that the distribution of electron density in form 1 resembles that of He et al. (27) obtained by negative staining of a human complex. Although there is little difference in the general picture between our work and theirs, differences in the DNA path, the locations of GTFs, and interpretation remain to be resolved.

Materials and Methods

Protein Purification and PIC Preparation. TFIIA, TFIIB, TBP, TFIIH, and Sub1 were available in recombinant form, and TFIIE, TFIIF, TFIIE–ΔTFIIK, TFIIK, and pol II were isolated from yeast as previously published (26). The PIC was prepared as previously described (2) with minor modifications; 0.6 nmol of a mixture of TFIIA, 0.7 nmol of TBP, 1.0 nmol of TFIIE, 0.4 nmol of TFIIH–ΔTFIIK, 0.8 nmol of TFIIK, 0.6 nmol of Sub1 in 130 μL of buffer (50 mM Hepes (pH 7.6), 5 mM DTT, 2 mM Mg(OAc)$_2$, and 5% glycerol, with the millimolar concentration of KOAc in parentheses). The mixture was dialyzed into buffer (300 mM urea, 220, buffer (150), and then combined with 0.33 nmol of pol II, 0.66 nmol of TFIIF, and 1.2 nmol of TFIIH. The mixture was further dialyzed into buffer (90), buffer (80), and was loaded onto a 10–40% (vol/vol) glycerol gradient containing 20 mM Hepes (pH 7.6), 5 mM DTT, 2 mM Mg(OAc)$_2$, 40 mM KOAc, and 500 μM AMP-PNP and was centrifuged at 8 h at 36,000 rpm in a Beckman SW60 Ti rotor. For cryo-EM, PICs were fixed by sedimentation in glycerol gradients containing a 0.3 mg/mL TBP, 1.0 nmol of TFIIF, 0.4 nmol of TFIIK, TFIIK, and pol II – 85 °C.

Specimen Preparation and EM. Twenty microliters of glutaraldehyde-fixed sample (~0.3 mg/mL) was dialyzed in a Slide-A-Lyzer MINI Dialysis Unit (20,000 molecular weight cutoff) (Thermo Scientific) against 20 mM Hepes (pH7.6), 5 mM DTT, 2 mM Mg(OAc)$_2$, and 40 mM KOAc for 2–3 h to remove glycerol. Electron microscope grids (Quantifoil R2/1) were glow-discharged for 15 s using a Harrick Plasma Cleaner (PDC-32G) before application of ~3 μL PIC sample and then were flash-frozen in liquid ethane using a Vitrobot (FEI) at 100% humidity and 22 °C (blot time 4 s, waiting 10 s, force 9).

Imaging and Preliminary Image Processing. Cryo-EM specimens were imaged using a Titan Krios microscope (FEI) operating at 300 kV, at a magnification of 22,500× (resulting in image sampling at 1.31 Å per pixel), and with underfocus values between 1 and 3 μm. Specimen images were recorded on a K2 Summit direct electron detector (Gatan) operated in counting mode using Legoim. Total electron dose for each image was 40 electrons Å$^{-2}$ over a 7-s exposure time, fractionated into 35 frames. Dose-fractioned frames were aligned (29) and contrast transfer function parameters for each image were determined using the program sxcter (SPARX). About 10,000 particle images were manually selected and used to calculate 2D class averages using the ISAC clustering algorithm, which uses alignment parameter stability and clustering reproducibility as criteria to group particle images into homogeneous classes (30). The best 2D class averages from ISAC were then used as templates for automated picking of 113,825 particle images using Appion (31). An initial step of image screening was performed using the clustering protocol implemented within Appion. A second round of screening was performed using ISAC (SPARX) on fourfold decimated images (5.26 Å per pixel). Class averages lacking clear features, or not resembling possible projections of a macromolecular complex, were eliminated. The remaining averages (including a total of about 74,000 particle images) were used to calculate an initial 3D model of the PIC using the program VIPER (SPARX). The screened images were processed with 3D auto-refinement, movie refinement, and particle polishing routines in RELION, and the resulting “shiny” images were used for all further image processing steps. Initial alignment parameters for all shiny images were determined by deterministic matching to projections of the initial VIPER model using SPARX.

Identification of Optimal Particle Image Subsets. The initial map of the PIC calculated ab initio using VIPER showed a structure consisting of two lobes surrounding a central channel. Most of the mass in one of the lobes (P-lobe) clearly corresponded to pol II, implying that TFIIH would most likely account for most of the mass in the other half (G-lobe). Examination of the ISAC averages after considering the initial PIC model from VIPER indicated that the P-lobe was generally well-ordered, whereas the other half of the PIC varied in conformation. To obtain the best possible 3D maps of the entire PIC and each of its lobes, particle images were clustered using two independent approaches. First, 3D classification using RELION was used to identify various image subsets. Most images were assigned to groups showing a well-resolved P-lobe next to a poorly ordered G-lobe. However, two smaller image subsets corresponded to two well-ordered, but different, conformations of the PIC. A subset of about 7,000 images (7K_PIC stack) resulted in the best 3D map of the lobes. A smaller set of images (7K_F stack) showed the entire PIC, but with TFIIH in a different conformation (form 2). We also used SPARX to pursue a different approach in which parameters required to center the P- and G-lobe portions of the initial 3D model were determined and transformed as required for centering the P- and G-portions of each particle image. Application of these 2D centering parameters resulted in transformed stacks in which either the P- or G-lobe was centered. Images in these two transformed stacks were again classified with ISAC to identify about 37,000 images with a centered, well-defined P-lobe (37K_P stack) and about 30,000 images with a centered, well-defined G-lobe (30K_H stack).

Refinement of Image Parameters and Calculation of Final Cryo-EM Maps. SPARX refinement of a twofold decimated (2.63 Å per pixel) 7K_PIC stack using the VIPER 3D map as initial model resulted in a cryo-EM map of the PIC with a resolution of about 11 Å, in which the DNA running down the middle of the PIC appeared nicely resolved. This 7K_PIC SPARX map was used for interpretation of the overall PIC structure. The 7K_PIC SPARX map was used as template to generate a 3D mask that included density corresponding to the P-lobe (pol II, TFIIA, TFIIB, TBP, TFIIF, TFIIH, promoter DNA, and the portions of TFIIH in direct contact with the P-lobe). This mask was applied during refinement of alignment parameters for the particle images in the 37K_P stack using SPARX. This resulted in a map with optimal definition of features in the P-lobe map portion of the PIC structure. The overall resolution of the P-lobe map was about 6 Å, although peripheral portions of the map (corresponding to GTFs and Rp4b-Rp7) have lower resolution, most likely resulting from some local mobility (Fig. S1). A similar procedure was followed to determine a G-lobe map from the images in the 30K_H stack. However, the considerable variability in organization of TFIIH already apparent in ISAC averages of the PIC prevented refinement of a map past about 15 Å resolution. Therefore, the best structural description of the G-lobe we could obtain actually came from the 7K_PIC SPARX map.

Combinatorial Analysis of Protein-Protein Cross-Links. The approximate positions within the electron density of subunits of TFIIE and TFIIH was first estimated on the basis of cross-linking data as previously described (1). Briefly, 12 positions were marked within the unassigned electron density by an iterative and greedy algorithm. The highest-density voxel was taken as the first location. The second location was chosen as the highest-density voxel that was farther than 45 Å from the first location. The third location was the highest-density voxel that was farther than 45 Å from the first and second locations. This procedure was repeated 12 times. Following this greedy iteration, the spheres were allowed to move up to 10 Å from their initial position to optimize the electron density they occupy. These positions span the density and parse it into subregions of roughly equal volume. In parallel, the sequences of the two subunits of TFIIE and seven core subunits of TFIIH were parsed into 12 domains, which were assumed to be compact and globular, based on cross-linking data or homology to crystal structures (see figure S12 in ref. 1). There are 12 factorial (480 million) different models that assign the 12 spheres to the 12 positions, and we assessed them exhaustively. First, we discarded models in which two spheres belonged to the same...
protein were more than 65 Å apart, reducing the number of models to a million. We then evaluated the fit of each model to the pattern of cross-links on the basis of the quality of the r.m.s. deviations observed as the number of pairs of spheres located more than 65 Å apart in the model, for which cross-links are nevertheless observed, and violation distance, defined as the total excess over 65 Å of pairs of spheres in the model for which cross-links are observed. These two measures were correlated over a wide range of values (Fig. S4A). The threshold of 65 Å represents the maximal bridging distance of the B53 cross-linking reagent (30 Å) plus an assumed radius for each of the 12 amino acids: The results did not vary for similar thresholds that were tried. If a pair of spheres was connected by several cross-links, only one cross-link instance was considered to avoid bias toward specific pairs of spheres. The model with the smallest sum of violation distances (Fig. S4A) is similar to the one published (1) with regard to the positions of the Tfa1, Tfa2, Rad3, Tfg2/Tfb1f5, and Ssl2 subunits. These subunits are also most frequently assigned to the same positions in the 20 best-fitting models (Dataset S1), a consensus that is indicative of the confidence of subunit assignment.

**Homology Modeling.** Yeast homology models of TFIIE, TFIIF, and TFIIH were generated as follows. A yeast homology model of the Tfg1 WH domain was generated using the NMR structure of human TFIIE (19). A yeast homology model of the Tfg2 WH domain was generated using the NMR structure of the small subunit of human TFIIF (32). A yeast homology model of the Tfg2 WH domain 1 was generated using the EM structure of human TFIIEj (33). A yeast homology model of the Tfa2 WH domain 2 was generated using PDB ID code 1BM9 as template. A homology model of the WH domain of Tfa1 was generated using the N-terminal domain of TFE, the archael homolog of Tfa1 (34). A yeast homology model of the Tfa1 zinc ribbon domain was generated using the NMR structure of human TFIIEα (35). A yeast homology model of Rad3 was generated using the archael XPD (15). A yeast homology model of DNA-Ssl2 was obtained using a crystallographic model of DNA-XPB (a human homolog of Ssl2) (13).

**Model Building of the PIC.** A crystallographic model of a pol II-TBP-TFIIB-DNA complex, derived from X-ray structures of pol II-TFIIB and of C-terminal fragments of TBP and TFIIF bound to a TATA box DNA fragment (7, 36), was fitted into the EM map (37) without any deviations except a 20° rotation of Rpb4/7 subunits. The promoter DNA was extended with 8-form DNA, manually fitted into the EM map, and refined using Coot (38). Crystal structures were fitted manually and then computationally as rigid bodies into the EM map (37). The final models of Rad3, Ssl2, and the Tfg1–Tfg2 dimerization domain were chosen based on the fitting score (number of atoms within the EM map) (37). For the modeling of Tfb2–Tfb5 (18), the Tfg2 WH domain, Tfa2 WH domains, and the Tfa1 zinc ribbon domain, the computational fitting gave us two or three top candidates, and the final model was chosen based on XL-MS (1) or Fe-BABE (39) for the Tfa1 WH domain.

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